

# Anatomy of the European Industrial Gas Demand Drop

#### By Akos Losz and Anne-Sophie Corbeau

One of the enduring mysteries of the European gas market landscape has been the relative lack of recovery in industrial gas use following the 2022 global energy crisis, despite a steep drop in gas spot prices in 2023 from the previous year's records.

After the crisis hit, the demand side was crucial to the adjustment by the EU (which also benefited from warmer-than-average weather). In 2022, EU gas consumption dropped by 13.5% compared to the prior year's levels,<sup>1</sup> providing more than 50 billion cubic meters (bcm) of relief in an extremely tight European and global gas market. Price-responsive demand in the EU's industrial sector accounted for approximately 45% of this demand decrease, with most of the rest coming from the buildings sector.<sup>2</sup>

Price pressures have started to abate since late 2022. The benchmark month-ahead TTF price dropped by 70% from 2022 levels to an average of  $\leq$ 40 per megawatt hour (MWh) (or \$13 per million British thermal units [MMBtu]) in 2023. TTF prices slid further so far this year, averaging  $\leq$ 30/MWh in January 2024 and  $\leq$ 25/MWh in February. EU gas demand continued to slide, however, registering a 7% decline in 2023 from 2022 levels (Figure 1).

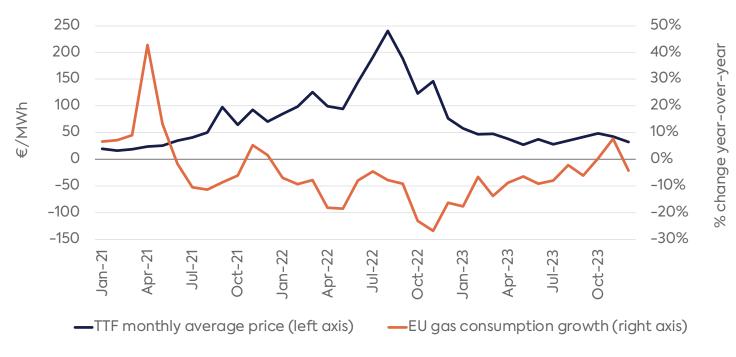
This raises the crucial questions of how much of the 2022–23 demand drop is structural and whether some of the lost industrial gas demand will return in the medium term. The stakes are high for citizens and policymakers alike, as this industrial gas demand drop has not resulted in significant fuel switching, which can be reversed when prices return to normal levels, but rather in lower industrial output, notably due to the loss of competitiveness. Permanent deindustrialization in the

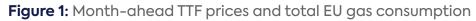
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#### March 2024

EU would impact millions of jobs and trillions of euros worth of capital stock in the manufacturing sector. This commentary analyzes the present state of EU industrial gas consumption and explores the potential causes for ongoing weakness in demand.





Source: Bloomberg, Eurostat.

# **Understanding EU Industrial Gas Demand**

Industries use gas either for power and heat generation or as a raw material, especially for nitrogen-based fertilizer production. EU industrial gas use is concentrated in only a handful of sectors: chemical and petrochemical production (32%); non-metallic minerals, which includes cement, glass, and ceramics manufacturers (13%); and the food and beverage industry (13%). While the percentages are different, these sectors—and particularly the chemical and petrochemical industry, which is especially gas-dependent—are also among the largest users of energy at the EU level. Other significant gas-consuming sectors include refining (8%), iron and steel production (7%), and paper and pulp manufacturing (7%) (Figure 2).

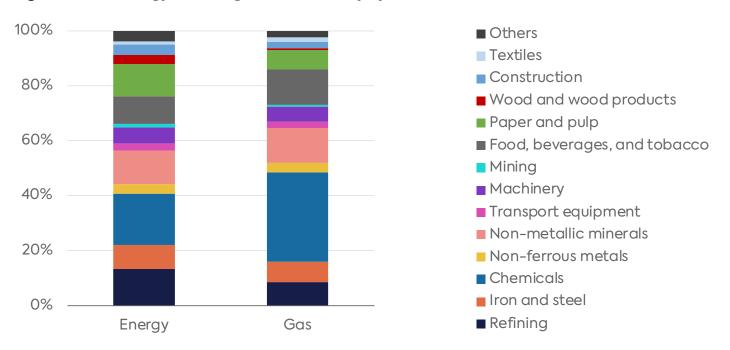


Figure 2: EU27 energy use and gas use in industry by sector in 2021

Note: Refining is classified as the energy industry's own consumption in most energy balances, and is reported separately from final industrial energy consumption. However, refining is typically included in industrial gas consumption and statistics reported by transmission system operators and Eurostat. Therefore, the sectors shown on the graph and the analysis in this commentary also include refining.

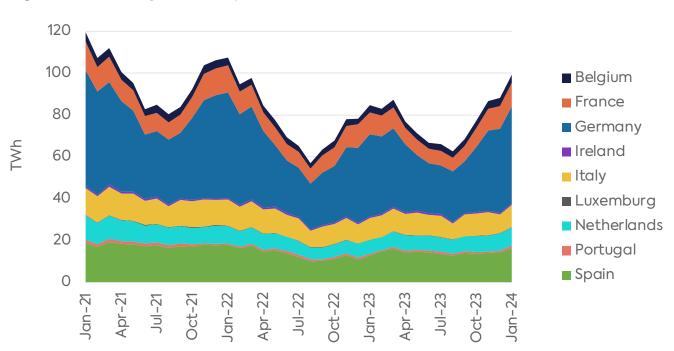
Source: Eurostat.

# Persistently Weak Industrial Gas Consumption despite Lower Prices

Industrial gas use, which was the most responsive to high prices in 2022, remained weak in 2023, despite the moderation of prices. In nine EU economies (representing around 75% of EU industrial gas demand) where industrial gas consumption is either separately reported by transmission system operators (TSOs) or reasonable estimates can be made to disaggregate industry from a broader category of non-distribution-related demand,<sup>3</sup> industrial gas use was 12% lower in the first half of 2023 (H1 2023) than during H1 2022, and 24% lower than during H1 2021 (Figure 3). Although industrial demand was up by almost 10% year-over-year during H2 2023, this uptick was largely due to the low basis in H2 2022, which coincided with the worst period of the 2022 energy crisis. When compared with pre-crisis levels, industrial gas use was still 21% lower in 2023 than in 2021. Germany, the largest industrial gas user in the EU, experienced a 24% drop between 2021 and 2023.

#### March 2024

The rebound, which began in H2 2023, has continued in early 2024, with industrial gas demand in the nine EU countries up by 17% year-over-year in January. However, this recovery is only partial relative to pre-crisis levels; industrial gas use in January 2024 was still 17% lower than in January 2021.





Source: Authors' calculation based on Refinitiv, GRTgaz (France), Fluxys (Belgium), Snam (Italy), GTS (Netherlands), Bundesnetzagentur (Germany), Enagas (Spain), Gas Networks Ireland, REN (Portugal), Creos (Luxembourg).

The EU's gas-demand-weighted industrial production index declined by about 11 percentage points between January and December 2022, and remained depressed throughout 2023, ending the year approximately 13 percentage points below January 2022 levels. The average decline of this index masks a large difference between a number of mostly energy-intensive sectors that were heavily impacted by high gas and electricity prices in 2022 and some other gas-consuming sectors that were hardly impacted at all. The worst-affected gas-consuming sectors' aggregate output declined by 19 percentage points from January to December 2022, and slid by another 2 percentage points through the end of 2023. Meanwhile, the less-affected gas-consuming industries saw a broadly flat production profile throughout the energy crisis and their demand-weighted output in December 2023 was practically unchanged from January 2022 levels (Figure 4).

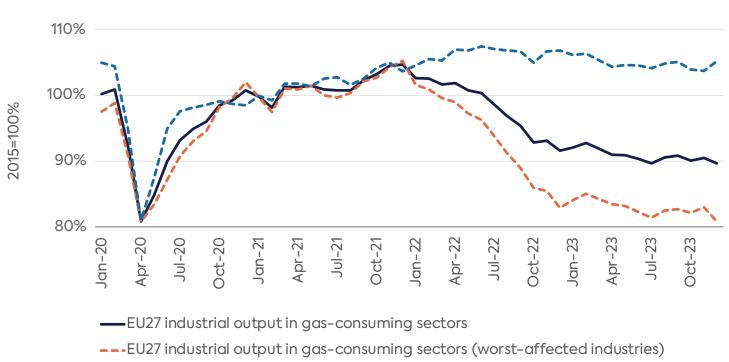


Figure 4: Industrial output in EU gas-consuming sectors

---EU27 industrial output in gas-consuming sectors (other industries)

Note: The gas-demand-weighted industrial production index is calculated using Eurostat's industrial production data for gas-consuming subsectors, and weighting the sectoral indices by each sector's relative share of total EU industrial gas consumption in 2021. "Worst-affected industries" include chemicals and petrochemicals, iron and steel, paper and pulp, non-ferrous metals, non-metallic minerals, and wood and wood products. "Other industries" include refining; transport equipment; machinery; mining; food, beverages, and tobacco; construction; textiles; and industries not elsewhere specified.

Source: Authors' calculation based on Eurostat.

Among the worst-affected (mostly energy-intensive) industries, the chemicals sector was the hardest hit, with total production dropping by 25 percentage points between January and December 2022 and recovering only marginally since the beginning of 2023. The iron and steel, paper and pulp, wood and wood products, non-ferrous metals, and non-metallic minerals industries also experienced heavy production losses, down by 12 to 21 percentage points as of December 2023 relative to January 2022 levels (Figure 5).

#### March 2024





Source: Eurostat.

# Potential Causes for Sustained Weakness in EU Industrial Activity

The enduring weakness of industrial activity within the EU (notwithstanding a tentative recovery since the second half of 2023) cannot be explained by a single variable. Price risk mitigation strategies at the corporate level, energy subsidies at the national level, substitution of energy-intensive goods with extra-EU imports at the regional level, and broader macroeconomic headwinds—at the EU level and globally— offer the most compelling explanations for the sustained slump in industrial output.

### **Price Risk Mitigation Strategies**

Industrial players across the EU have not been equally exposed to high and volatile energy prices in 2022–23. Large industrial producers that depend on external gas and electricity suppliers typically manage their price risk with hedging (using options and swaps), fuel supply contracts (using fixed-priced or indexed formulas), or both. A detailed analysis of the annual reports of 34 large, publicly listed companies operating in the worst-affected energy-intensive industries in the EU shows that gas and electricity hedges and supply contracts were indeed widely used in 2022. The number of companies using a specific tool in each category exceeded the number of those that did not

(Figure 6). To the extent that companies were able to lock in favorable gas and electricity prices in 2021 for one or more years, hedges and contracts could have provided a measure of protection against surging energy prices during 2022 and delayed the negative impact of high prices on industrial activity to 2023 or beyond.

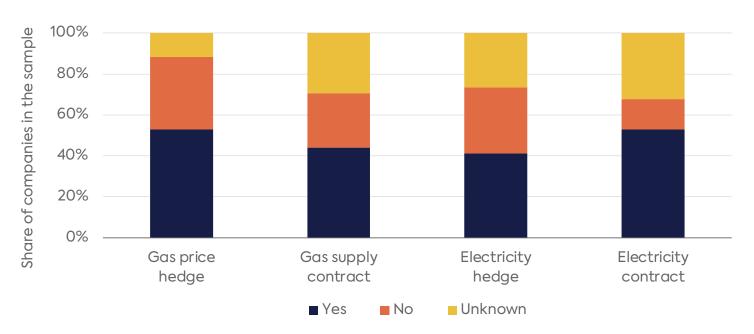


Figure 6: Gas and electricity price risk mitigation strategies in the worst-impacted sectors in the EU

Note: The sample includes 34 listed companies with significant EU operations and core activities in one or more of the worst-affected industrial sectors during the energy crisis (see Figure 4). The assessment was made by analyzing annual reports and other corporate documents covering 2022. The use of price mitigation strategies was assessed specifically in relation to each company's EU-based operations. In some cases, information extended to 2023 and was included in the assessment. Privately owned companies and listed companies with less than \$1 billion in market capitalization as of December 31, 2023, were excluded from the sample. For the purposes of the analysis, only companies with activities in the most energy-intensive segments within the worst-affected sectors were selected. (See Appendix for additional details.).

Source: Authors' analysis based on annual reports.

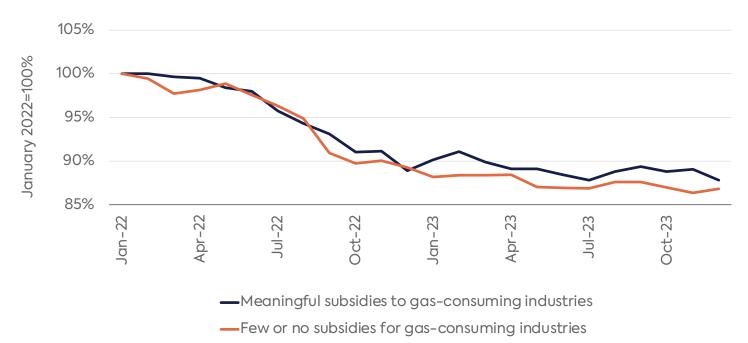
However, even in the case of large listed companies with sophisticated risk management operations, hedges are typically short-term (with maturities of 12 months or less) and both hedges and contracts cover only a small proportion of total consumption. Therefore, the price relief such risk mitigation strategies could provide during 2022–23 was partial and time-limited at best, meaning many industrial producers had to reckon with some adverse price impacts, even if they enjoyed a degree of protection from the worst increases during the energy crisis.

### **Energy Subsidies**

EU governments rolled out energy subsidies and other support measures worth €540 billion to shield their domestic consumers from rising energy prices amid the 2022 crisis.<sup>4</sup> The vast majority of these subsidies targeted households and small businesses, but a handful of countries also offered price caps, fuel tax cuts, and compensation schemes for surging energy bills to large energy-intensive industries. Most of these support schemes were rolled out from the second half of 2022 and extended into 2023 or even 2024. Initial assessments suggest, however, that only a fraction of the available amount had been used through mid-2023 across the EU.<sup>5</sup> Additionally, there were conditions attached to the relief that member states could offer to industrial users under the EU's Temporary Crisis Framework (TCF). For example, the maximum level of assistance for energy-intensive industries in Annex 1 was limited to €150 million per "undertaking," including transfers to offset higher energy costs.<sup>6</sup> The aid was also proportional to the increase in energy costs and conditioned on a 40% or greater drop in earnings before interest, taxes, depreciation, and amortization (EBITDA) relative to 2021 levels.

To the extent these subsidies were offered and disbursed, their impacts were similar to that of hedges and other price risk mitigation tools: they shielded large industrial energy users from the full effect of record-high energy prices in 2022, and smoothed out the rollercoaster ride of gas and electricity costs during the 2022–23 period.

A comparison of aggregate industrial output in countries that have offered meaningful fiscal support to large energy-intensive industries with the output in countries that have offered little or no support indicates that subsidies likely had a modest but measurable impact on industrial activity, especially in H2 2022 and throughout 2023 (Figure 7).





Note: Subsidy levels were assessed based on the "National Policies to Shield Consumers from Rising Energy Prices" database by <u>Bruegel</u> (last updated on June 26, 2023). Countries that provided meaningful subsidies to gas-consuming industries include Austria, Czechia, France, Germany, Italy, Luxembourg, Portugal, and Slovenia. Countries that provided few or no subsidies to gas-consuming industries include the 19 other EU countries. The index shows the gas-demand-weighted average industrial production in both groups. Source: Authors' estimate based on Eurostat.

Nearly all of these support schemes are set to expire at the end of 2023 or during 2024. Unless they are further extended, energy-intensive industries in the subsidizing countries will be more exposed to gas and electricity market prices, which are still comparably high by historical standards—and could face a more prolonged recovery as a result.

## Substitution with Imports

Initial analysis of the demand response during the energy crisis suggested that some industries may have reduced their gas needs by substituting locally produced gas-intensive intermediate goods with imports from outside the EU.<sup>7</sup> Detailed data on extra-EU trade of energy-intensive products indicates that such "import substitution" was indeed prevalent since the start of 2022, but only in certain subsegments of the worst-affected industries, and in some cases only for a limited period (Table 1).

#### March 2024

- **Chemicals:** The chemicals sector saw significant and sustained production losses in 2022–23. However, imports of fertilizers and nitrogen compounds remained flat in 2022. The aggregate numbers by Eurostat mask important differences between nitrogen-based fertilizers and those based on phosphorus and potassium. According to Fertilizer Europe, net imports of the three fertilizer categories combined increased slightly from 3.7 million tons in 2021 to 3.9 million tons in 2022. However, net imports of nitrogen-based fertilizers, which are responsible for the bulk of gas consumption within the fertilizer segment, increased from 1 million tons in 2021 to 2.8 million tons in 2022.8 Major European fertilizer manufacturers, such as Yara and BASF,9 announced ammonia production cuts within the EU while simultaneously increasing ammonia imports to keep their European chemical plants running. The situation started to improve in 2023 as some of the previously curtailed production capacity reportedly restarted amid moderating energy prices since late 2022. However, some of the leading fertilizer producers, including Yara, have plans to continue importing ammonia feedstock to their European plants in the foreseeable future.<sup>10</sup> The European Chemical Industry Council (Cefic) also emphasized in recent statements that lower energy prices, especially in North America, are "wrecking" the competitiveness of European chemical producers.<sup>11</sup> This suggests that some import substitution could continue as long as European energy prices remain well above the historical norm.
- Non-metallic minerals: Industrial production has been falling in this sector since mid-2022, but glassmaking held up relatively well until 2023 due to extensive hedging and the costly and time-consuming process of restarting production lines in glass manufacturing. Imports of glass products rose sharply in both 2022 and 2023, likely substituting for a measurable part of domestic production, especially in 2023.<sup>12</sup>
- Iron and steel: Steel imports increased against the backdrop of weak domestic production for much of 2022, though the robust import numbers in 2022 gave way to a sustained drop by 2023. The European Steel Association (Eurofer) attributed the 2022 dynamics to third-country exporters continuing to "flood the European market despite a slump in demand."<sup>13</sup>
- Non-ferrous metals: This sector—with aluminum its largest energy consumer—saw widespread substitution of domestic production with imports in both 2022 and 2023.<sup>14</sup> In 2022, European aluminum smelters reportedly cut production by more than half.<sup>15</sup> Restarts have been limited throughout 2023 due to import competition and weak demand, and some analysts believe that most production curtailments in the aluminum sector could last until 2025 or even become permanent.<sup>16</sup>

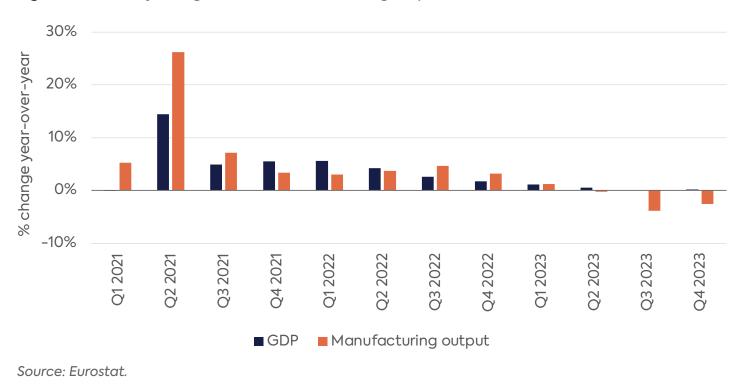
% change vs. 2021		2022		2023		
Product code	Product	Industrial production	Net imports	Industrial production	Net imports	
C201	Basic chemicals	-11%	-9%	-22%	-52%	
C2015	Fertilizers and nitrogen compounds	_	0%	_	-25%	
C23	Non-metallic minerals	0%	-26%	-12%	-43%	
C231	Glass and glass products	+5%	+9%	-4%	+42%	
C241	Iron and steel	-11%	+5%	-17%	-9%	
C244	Non-ferrous metals	-6%	+37%	-14%	+17%	
C2442	Aluminum	-6%	+25%	-15%	+13%	

Table 1: Industrial production and net imports of selected gas-intensive products in the EU

Source: Eurostat.

### **Macro Headwinds**

The absence of a noticeable recovery in gas-dependent industrial sectors in 2023 despite substantial price declines suggests that the price pressures during 2022 might have given way to other macroeconomic headwinds, which continued to suppress industrial activity through 2023. This period witnessed a progressive deceleration in GDP growth across the EU, which ground to a complete halt in the second half of 2023 (Figure 8). Several countries, including Germany, reported negative GDP growth in both Q3 and Q4 2023, and Germany's GDP is estimated to have dropped by 0.3% in 2023 as a whole.<sup>17</sup> Weak foreign demand for industrial products has been cited as one of the main reasons for Germany's poor economic performance.<sup>18</sup>





This slowdown among gas-dependent industries coincided with a broader downturn in industrial activity. Growth in the manufacturing sector, which remained fairly resilient throughout the 2022 energy crisis, started to decelerate markedly in Q1 2023, ground to a complete halt in Q2 2023, and dove deep into negative territory in Q3 and Q4 2023, the first such declines since the Russian invasion of Ukraine. Given that roughly two-thirds of the manufacturing sector's output (in monetary terms) comes from industries that are not particularly energy-intensive,<sup>19</sup> broader macroeconomic forces are likely contributing to the EU's downturn in gas-intensive and non-gas-intensive industries alike.

This broadly negative economic outlook since the start of 2023 is reflected in business confidence surveys. The European Commission's composite Industrial Confidence Indicator plummeted after the Russian invasion of Ukraine, and after a brief pause at the end of 2022 it continued to decline in 2023, finishing the year in deep negative territory. The mood in Germany, the EU's economic engine, remained especially "bleak" in early 2024.<sup>20</sup> The index shows that excess stocks of finished products and insufficient orders (especially for exports) weighed particularly negatively on growth expectations (Figure 9). Other economic indicators, such as S&P Global's composite Purchasing Managers' Index, confirm this dynamic.<sup>21</sup>

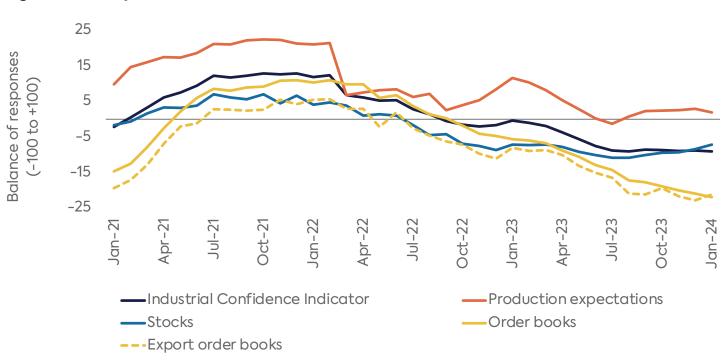


Figure 9: Industry confidence in the EU

Note: The Industrial Confidence Indicator is calculated as the arithmetic average of its components: production expectations, stocks, and order books. The export order book is part of the order book category, not an independent component of the Industrial Confidence Indicator. Numeric values reflect the balance of survey responses to specific questions on production expectations (+ = growth, 0 = unchanged, - = decrease), stocks (+ = too low, 0 = normal, - = too high), and order books (+ = more than sufficient, 0 = normal, - = less than sufficient). A value of 100 would indicate that all survey respondents answered positively to a specific question and -100 would indicate only negative responses. The sample size for the industrial survey is approximately 38,000.

Source: European Commission Directorate General for Economic and Financial Affairs.

# Conclusion

The 2022 energy crisis came as a shock to EU-based industries, particularly those in energyintensive sectors. Hedging, fixed-price fuel supply contracts, and government subsidies provided partial and temporary relief and prevented gas demand from falling even further. But the fact that industrial gas demand still remains 17% lower in Q4 2023 compared to Q4 2021 despite lower gas prices in 2023 indicates that the damage caused by the crisis has been substantial and likely long-lasting.

Predicting the speed and scale of industrial gas demand recovery in the EU is beyond the scope of this commentary, but the enduring challenges facing gas-consuming industries in 2023 and beyond signal that the recovery will likely be more gradual than the price trajectory alone would suggest. Lower spot prices for natural gas—possibly from 2025 onward—will be far from the only factor setting the pace for the rebound of industrial gas use. Germany will be a key country to watch, given its dominant share in industrial gas demand within the EU.

Our analysis points to a partial recovery at best, for a number of reasons.

As the mitigating effects of government subsidies and corporate risk management strategies wear off, energy-intensive industries are more exposed to lower—but still historically high—fuel prices in early 2024. Price mitigation strategies are time-limited, and it is highly unlikely that industrial users are still benefitting from low price levels locked in before the war. The best they can do is optimize their energy costs based on current market conditions. Energy subsidies are also unsustainable in the longer term. European governments spent record amounts to shield consumers from high energy prices in 2022–23, and face growing investment requirements associated with the energy transition. Many of them are already indebted due to back-to-back COVID and energy crises, and have limited fiscal room to support energy-intensive industries aside from those that are transitioning to cleaner energy sources.

Import substitution in some energy-intensive sectors—and broader macroeconomic headwinds for manufacturing activity—have prolonged the weakness of gas-consuming industries, especially in 2023. These headwinds are unlikely to subside soon. As of March 2024, the forward curve for the TTF benchmark still indicated price levels of around  $\leq 25-30$ /MWh through 2028, markedly higher than the historical average of  $\leq 15-20$ /MWh observed over 2015–19. Even if European gas prices returned to those historical levels, energy-intensive industries across the EU would still face immense pressures from overseas competitors in North America (where the Henry Hub benchmark was trading at well under the equivalent of  $\leq 10$ /MWh in early March 2024) and from other producers benefiting from artificially low regulated gas prices, including those in the Middle East and North Africa.

Long-term decarbonization goals are also increasingly weighing on EU industrial gas demand. One of the main objectives of the REPowerEU plan is to reduce European gas demand, including by replacing industrial gas use with electricity and hydrogen. The frontloading of electrification and hydrogen uptake envisioned in the REPowerEU plan will likely forestall a significant recovery of EU industrial gas use in the foreseeable future.

# Appendix

**Table A1:** Gas and electricity price risk mitigation strategies by selected companies operating in the EU's worst-impacted industrial sectors

Sector	Subsector	Listed company	EU operations	<b>Market cap</b> (USD billion)	Gas price hedge	Gas supply contract	Electricity hedge	Electricity contract
Iron and steel	Steel production	SSAB	SE, FI	7.9	No	No	Yes	Yes
Iron and steel	Steel production	ArcelorMittal	BE, FR, DE, LU, PL, ES	24.2	Yes	Yes	Unknown	No
Iron and steel	Steel production	voestalpine	AT, DE, SE	5.6	Unknown	Yes	Unknown	No
Iron and steel	Steel production	US Steel	SK	10.9	Yes	Yes	Yes	No
Iron and steel	Steel production	Salzgitter	DE	1.9	No	Unknown	No	Yes
Iron and steel	Steel production	thyssenkrupp	DE	4.3	Yes	Unknown	No	Unknown
Non-ferrous metals	Aluminum - primary production	ALCOA	ES	6.1	No	No	Yes	Yes
Non-ferrous metals	Aluminum - primary production	Norsk Hydro	SK	13.8	No	No	Yes	Yes
Non-ferrous metals	Aluminum - primary production	Mytilineos	EL	5.8	Yes	Yes	Yes	Yes
Non-metallic minerals	Cement	Heidelberg Materials	BE, DE, FR, IT, NL, ES, BG, EE, EL, PL, RO, SE, CZ	16.7	No	No	Yes	Yes
Non-metallic minerals	Cement	Buzzi	IT, DE, LU, CZ, PL, SI	5.9	Yes	Yes	Yes	Yes
Non-metallic minerals	Cement	Holcim	AT, BG, CZ, DE, FR, IT, PL, RO, ES	45.6	Yes	Yes	Yes	Yes
Non-metallic minerals	Cement	Cemex	DE, ES, PL, CZ, HR	11.3	Yes	Unknown	No	No
Non-metallic minerals	Cement	Cementir Holding	DK, BE	1.7	Yes	Yes	Unknown	Unknown
Non-metallic minerals	Cement	Vicat	FR	1.6	No	Unknown	No	Unknown
Non-metallic minerals	Glass - Flat glass	Saint-Gobain	FR, ES, DE, RO, PL, IT	37.4	Yes	Unknown	Yes	Yes
Non-metallic minerals	Glass - Flat glass	AGC	BE, CZ, FR, DE, IT, ES	8.1	Yes	Unknown	Unknown	Unknown

Sector	Subsector	Listed company	EU operations	<b>Market cap</b> (USD billion)	Gas price hedge	Gas supply contract	Electricity hedge	Electricity contract
Non-metallic minerals	Glass - Flat glass	Verallia	FR, ES, PT, IT, DE	4.7	Yes	Unknown	Yes	Yes
Non-metallic minerals	Glass - Flat glass	O-I Glass	CZ, EE, FR, DE, HU, IT, NL, PL, ES	2.5	Yes	Yes	Unknown	Unknown
Non-metallic minerals	Glass - Flat glass	Vidrala	ES, PT, IT	3.3	Yes	Yes	Unknown	Unknown
Non-metallic minerals	Glass - Flat glass	Zignago Vetro	PL, FR, IT	1.4	Unknown	Yes	Unknown	Yes
Chemicals	Ammonia production	BASF	DE, BE	48.2	Yes	Yes	No	Yes
Chemicals	Ammonia production	Yara	NL, IT, BE, FR, DE	9.1	Yes	No	No	Yes
Chemicals	Ammonia production	OCI	NL	6.1	Yes	No	No	No
Chemicals	Ammonia production	Grupa Azoty	PL	0.6	No	Yes	No	Yes
Paper and pulp	Paper mills	Smurfit Kappa	AT, CZ, FR, DE, IT, NL, ES, SE	10.3	Yes	Yes	Unknown	Unknown
Paper and pulp	Paper mills	Holmen	SE	6.9	No	No	Yes	Unknown
Paper and pulp	Paper mills	Metsa Board	FI	2.9	Yes	Yes	No	Yes
Paper and pulp	Paper mills	UPM Kymmene	FI, DE	20.1	Unknown	Unknown	Yes	Unknown
Paper and pulp	Paper mills	Navigator Company	PT	2.8	Unknown	Unknown	Unknown	Yes
Paper and pulp	Paper mills	Sappi	AT, DE, IT, BE, NL, FI	1.4	No	Unknown	No	Unknown
Paper and pulp	Paper mills	Mayr Melnhof Karton	AT, DE, SI, FI, PL	2.8	No	Yes	No	Unknown
Wood products	Sawn timber	SCA	SE	10.6	No	No	Yes	Yes
Wood products	Sawn timber	Stora Enso	FI	10.9	No	No	Yes	Yes

Note: The sample includes publicly listed companies with market capitalization greater than \$500 million (as of December 31, 2023), and activities in the most energy-intensive subsegments at sites located within the EU. Most of these companies have global operations, and market capitalization reflects their global market value. However, the use of gas and electricity hedges and gas and electricity supply contracts were evaluated in relation to EU-based operations only. Unknown values indicate cases where no information is available about the specific price risk mitigation measures, and where it is not possible to determine whether the tools are applied to cover EU-based operations. Country codes follow <u>Eurostat</u> rules.

# Notes

- 1. Eurostat, "Supply, Transformation and Consumption of Gas Monthly Data," <u>https://ec.europa.</u> <u>eu/eurostat/databrowser/view/nrg\_cb\_gasm\_custom\_8340846/default/table</u>.
- 2. Peter Zeniewski, Gergely Molnar, and Paul Hugues, "Europe's Energy Crisis: What Factors Drove the Record Fall in Natural Gas Demand in 2022?" International Energy Agency, March 14, 2023, <u>https://www.iea.org/commentaries/europe-s-energy-crisis-what-factors-drove-the-record-fall-in-natural-gas-demand-in-2022</u>.
- 3. Also referred to as non-LDZ (local distribution zone) demand, which encompasses large industries as well as other large consumers (including power generators) that are directly connected to the national gas transmission network.
- 4. Giovanni Sgaravatti, Simone Tagliapietra, Cecilia Trasi, and Georg Zachmann, "National Fiscal Policy Responses to the Energy Crisis," Bruegel, June 26, 2023, <u>https://www.bruegel.org/dataset/national-policies-shield-consumers-rising-energy-prices</u>.
- 5. Jonathan Packroff, "The 'Sweet Poison' of Subsidies," Euractiv, January 12, 2024, <u>https://www.euractiv.com/section/economy-jobs/news/the-sweet-poison-of-subsidies/</u>; Jonathan Packroff, "Lion's Share of German €200bn Aid Package to Remain Unused," Euractiv, July 6, 2023, <u>https://www.euractiv.com/section/economy-jobs/news/lions-share-of-german-e200bn-aid-package-to-remain-unused/</u>.
- 6. Energy-intensive industries are defined as industries whose purchases of energy products (including energy products other than natural gas and electricity) amount to at least 3.0 percent of the purchase of the production value or turnover, based on data from the financial accounting reports for the calendar year 2021. Annex 1 companies, which are eligible for the most generous support under the Temporary Crisis Framework, are firms that are active in sectors at risk of carbon leakage. For energy-intensive companies in Annex 1, the aid is limited to 80 percent of the maximum eligible costs. See European Commission, "Overview for Support Possibilities under Section 2.4 Temporary Crisis Framework," October 28, 2022, <a href="https://competition-policy.ec.europa.eu/system/files/2022-10/TCF\_Overview\_of\_support\_options.pdf">https://competition-policy.ec.europa.eu/system/files/2022-10/TCF\_Overview\_of\_support\_options.pdf</a>.
- 7. Zeniewski et al., "Europe's Energy Crisis: What Factors Drove the Record Fall in Natural Gas Demand in 2022?"
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