

# Critical Mineral Supply Constraints and Their Impact on Energy System Models

By Dr. Tom Moerenhout, Lilly Yejin Lee, and Dr. James Glynn

Most key technologies for power sector and transportation decarbonization are mineral-intensive. An electric vehicle (EV), for example, requires twice as much copper and manganese as an internal combustion engine vehicle, and also needs lithium, nickel, cobalt, and graphite for its batteries (IEA 2021). Similarly, clean energy technologies such as wind turbines and solar PV, as well as the electricity grids needed to transmit their power, require more minerals per unit installed capacity than fossil fuel counterparts—up to 2 to 7 times (IEA 2021).

Theoretically, there is little fear of "peak supply" of critical minerals, given their abundance, unlike the peak oil supply arguments the energy world debated for the second half of the 20th century. But a restricted supply of critical minerals in the short term based on which reserves are economically recoverable and refinable can impact the price of components of energy technologies, making them less cost-competitive and slowing down new capacity deployment rates.

In this commentary, the authors discuss whether supply of critical minerals essential to the energy transition, particularly those with supply chains vulnerable to disruption or bottlenecks in the short to medium term,<sup>1</sup> will be able to meet demand, and what the consequences of potential supply-demand gaps could be on the feasible adoption of clean energy technologies. Renewable energy technologies and batteries require lithium, cobalt, nickel, copper, manganese, graphite, and rare earth elements. The authors assess whether any supply-side challenges could impact energy transition scenarios, including those that assume countries will achieve their specific or longer-term targets.<sup>2</sup>

This commentary represents the research and views of the authors. It does not necessarily represent the views of the Center on Global Energy Policy. The piece may be subject to further revision.

Contributions to SIPA for the benefit of CGEP are general use gifts, which gives the Center discretion in how it allocates these funds. More information is available at <u>https://energypolicy.</u> <u>columbia.edu/about/partners</u>. Rare cases of sponsored projects are clearly indicated.

Currently, critical mineral supply is an externality to the calculations of most global energy system models.<sup>3</sup> While influential in policy and investment decision-making, models do not take into account critical mineral supply constraints of physical volumes nor their costs (supply curves) in the overall system least-cost optimization or simulation. Most importantly, some models also do not consider the feasibility of critical mineral supply growth rate limits as a component of the expansion of new installed capacity for technologies that are crucial for the energy transition. In other words, some energy system models will allow new capacity of technologies to be installed when in the short term the capacity to produce the critical minerals to manufacture the new installed capacities may not exist at sufficient scale. While analysts can estimate actual critical mineral demand as a function of critical mineral intensity per new technology unit of capacity needed within the model scenarios, supply chain costs, production growth rates, and mine construction lead times are not included in many current energy system models.

Modeling innovation is needed to track and account for critical minerals from mine to end use, and thus fully endogenize supply chain capacity growth constraints into scenarios of transition from a fossil fuel energy system to a critical mineral energy system. This innovation is required to appropriately track investment risks and engineering risks, making decarbonization pathway analysis more robust—analysis that trillions of dollars of investment are based on.

# **Potential Supply Gaps and Price Increases**

Like for most other commodities, critical mineral supply responds to market signals. Unlike most other commodities, however, this response can take a long time—on average 16 years from discovery to first production (IEA 2021). That can result in a temporary supply deficit and, consequently, a price increase, price volatility, and new capacity deployment rate volatility. The International Monetary Fund (IMF) estimates that the supply of all metals, except for lithium, are quite inelastic over the short term (one to three years) but more elastic over the long term (20 years) (Boer et al. 2021). The IMF also finds that lithium, cobalt, nickel, and copper prices could reach historic peaks for a prolonged period under net-zero scenarios. Supply and price constraints could thus considerably slow the pace of low-carbon new capacity technology deployment, and, without immediate corrective policy and investment, may put the 1.5°C Paris agreement goal out of reach.

Based on today's production and new production plans, it is expected that demand for certain critical minerals (specifically copper and lithium) will start outpacing supply in this decade. For example, the International Energy Agency (IEA) expects in its Stated Policies Scenario (STEPS) that demand for copper can outpace supply by the second half of this decade from mines that are currently operating or under construction (IEA 2021), which is in line with S&P estimates that foresee supply shortfalls as of 2025, lasting for most of the following decade (S&P Global 2022). The IEA

estimated that for lithium and cobalt supply shortfalls will commence by 2028, even if there is now more uncertainty given the lower use of cobalt in batteries. If mining capacity under construction does not deliver as expected, copper could face shortages starting this year, and lithium by 2027 (IEA 2021).

Even without immediate supply gaps, critical mineral prices have increased in the past two years. This is in part due to supply chain issues and in part due to a higher need for those minerals in the energy transition and economic recovery more generally (i.e., anticipated higher demand).

The IEA estimated that price increases from the beginning to the end of 2021 were about 700 percent for lithium, 150 percent for cobalt, 90 percent for nickel, and 34 percent for copper (IEA 2021). These price increases were larger than any other annual price increase for those commodities in the last decade. Updated data show that increases are somewhat moderated when considering longer time frames. A price reduction even occurred for copper between July 2021 and July 2022 (see Table 1), which is mainly explained by the zero-Covid policy in China and associated fears of an economic slowdown. Recent lower copper prices could add to supply deficits in the coming years, as they may discourage investment in copper mining today (Attwood 2022). The price of lithium decreased in the first months of 2023, but that was mainly due to cathode manufacturers using up inventories and a temporary slowdown in EV demand in China; outside of China, lithium prices decreased far less, indicating the continuation of a very tight market that is vulnerable to price volatility (Benchmark Mineral Intelligence 2023a, 2023b).

Table 1 shows the general upward trajectory of prices for critical minerals in the 2021–2022 price surge. The two-year period shows a very strong increase. Indeed, prices for critical minerals can be volatile, including moving lower in certain periods, but strong medium-term demand growth suggests the era of low critical mineral prices may be over, at least for the next decade.

	Percent price increase, July 2021–July 2022	Percent price increase, July 2020–July 2022
Battery-grade lithium <sup>1</sup>	360%	549%
Battery-grade cobalt <sup>1</sup>	8%	95%
Nickel <sup>2</sup>	14%	60%
Copper <sup>2</sup>	-20%	18%

 Table 1: Recent battery-grade critical mineral price increases

Source: Compiled by authors based on 1. IMF (2022) and 2. World Bank (2022).

May 2023

Recent price increases for critical minerals are already slowing down the pace of price reduction for clean energy technologies. The key cost component of an EV is the battery pack, and the key cost component of the battery pack are cathodes, which consist of critical minerals such as lithium, cobalt, nickel, and manganese. During the last decade, the cost of EVs has decreased substantially alongside battery pack costs, which decreased by 65 percent between 2015 and 2021 (IEA 2022b). One key factor in this price decline besides technology development was the relatively low prices of cobalt, lithium, nickel, and copper in the 2010s. In recent years, however, battery pack prices have slowly started stagnating, and increased 10 percent globally in 2022, in part because of the price increase of minerals used in the cathodes, which now account on average for about 22 percent of the cost of a battery pack (IEA 2021; IEA 2023).

Wind energy infrastructure requires a lot of copper and zinc, as well as manganese and chromium, whereas solar requires copper and silicon. Until 2021, technology costs appeared to continue decreasing because of the time lag before rising commodity and equipment prices pass through into project costs. But as costs remain high, overall renewable energy costs may have risen in 2022 (IRENA 2022). The IEA does note that total solar and wind investment cost estimates for new contracted projects went up in 2022 by about 15 to 25 percent compared to 2020 (IEA 2022c), some of this increase potentially related to higher prices for critical minerals. Other materials, such as steel, and copper substitutes, such as aluminum, have also seen price increases. While supply challenges affect price, they have not necessarily affected competitiveness with other energy sources yet, given that fossil fuel prices have been skyrocketing (IEA 2022c).

Currently available price projections sketch a complicated future. For copper, estimates predict a price increase from about \$7,500 per million metric tons (Mt) to between \$9,750/Mt (Moors and Keen 2022) and \$15,000/Mt (Attwood 2022) by the middle of the decade. Goldman Sachs predicts that prices for lithium in the coming three to four years will actually decrease, since production covers anticipated demand (Rivero 2022), but in an unusual move, Benchmark Minerals Intelligence released a response to Goldman's analysis to point out some errors of judgment (Benchmark Minerals Intelligence 2022).

Benchmark is now expecting a 12.5 percent supply deficit by 2030 (Benchmark Minerals Intelligence 2023c). Even if prices decline for a short period of time, EV prices may follow suit, potentially raising demand and contributing to upward pressure on lithium prices by the end of the decade. The IEA's moderately ambitious climate scenario (the Sustainable Development Scenario, which would keep global warming below 2°C) estimates supply-demand gaps for lithium and copper during this decade (see Figure 1). (For the more ambitious Net Zero Emissions by 2050 Scenario, demand also considerably outstrips supply for nickel and cobalt in 2030 [IEA 2022b].)

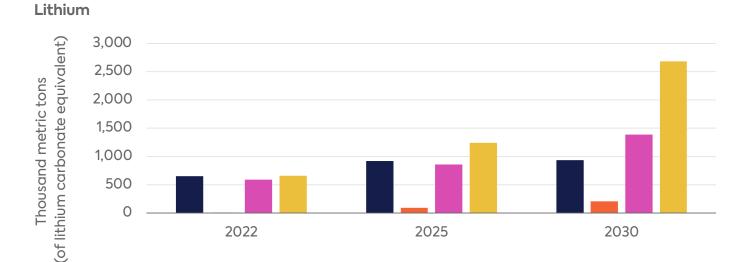
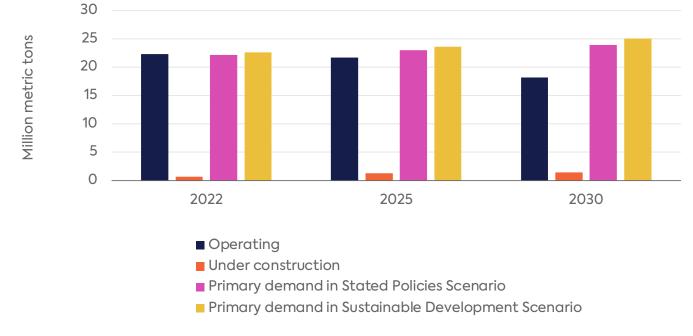


Figure 1: Total supply and demand for lithium and copper, 2022–2030

Copper



Source: IEA (2021).

### Constraints on Reducing Demand and Increasing Supply

Critical mineral supply-side constraints are already evoking reactions. On the demand side, mineral substitution and increasing mineral efficiency within existing technologies are underway. But constraints to greater demand reduction arise from the specific properties needed in energy transition applications and the pace at which innovation can happen (see Table 2).

Table 2: Constraints on reducing critical mineral demand

Constraint	Key relevance to the energy transition
Less mineral-	Mineral-intensive lithium-ion batteries that rely on nickel and cobalt can be
intensive	substituted with lithium-iron-phosphate (LFP) batteries, which are far less mineral
batteries have	intensive. LFP batteries make up about half of EV batteries in China. However, LFP
lower driving	batteries have lower energy densities, which means EVs using those will have lower
ranges	driving ranges (IEA 2022b).
Niche battery	Substitution of lithium is difficult to achieve. Some advancements in substituting
chemistries	lithium with the far more abundant sodium are still in their infancy. China is
are still in early	developing the technology with the first at-scale production chain planned for 2023
development	(Zhao 2022).
Some critical	Batteries with high energy density mostly use lithium-nickel-cobalt cathodes.
minerals	Current battery technologies are reducing, or eliminating altogether, the amount of
are being	cobalt in their chemistries because cobalt is expensive and mined predominantly in
substituted	the DRC, where artisanal cobalt mines have been implicated in human rights and
with other	children's rights violations (Bridle et al. 2021). The substitution of cobalt is feasible,
critical	but mostly by using more nickel. Some substitution with manganese is possible but
minerals	will not drastically reduce nickel demand.
Technical properties limit amount of substitution possible	Substitution can also be challenged by technical properties of alternative minerals. In the case of copper, some substitution is possible with aluminum, especially for electricity networks, but copper remains preferable due to physical characteristics and lower carbon emissions associated with its production. In 2021, the substitution rate of copper to aluminum was 1.32 percent, which is expected to remain below 1.5 percent until 2026 (Kalman-Schueler 2022).

On the supply side (see Table 3), increasing the amount of critical minerals through new mines or increasing production and production efficiency at existing mines are on the agenda of many companies and governments. While it is difficult to predict disruptive technological advancements in clean energy technologies, it is important to remain prudent and realistic about the time frames in which they might reach commercial scale.

#### Table 3: Constraints on increasing critical mineral supply

Constraint	Key relevance to the energy transition
Long lead times required to open new mines and bring them up to capacity	Developing new mines takes a lot of time, including financing; obtaining the right permits; complying with environmental, social, and governance (ESG) objectives; and addressing local opposition. For example, the US has ample commercially viable reserves, but companies struggle in obtaining the right permits for new copper and lithium mines. Even after exploration and approval, it can easily take more than 10 years for a mine to start production, with several more years before it reaches nameplate capacity (IEA 2022a; S&P Global 2022).
Extending current production also faces permitting challenges	Extending production in existing mines brings new ESG implications. For example, in Chile, efforts to increase production had historically struggled with securing necessary approvals (Bridle et al. 2021), encouraging the government to launch new auctions for exploration and development (Cambero 2021).
New extraction technologies are not yet mature or scalable	New technologies such as direct lithium extraction (DLE) methods could improve productivity but are still in early development (Azevedo et al. 2022). DLE also needs adjustments according to the geological properties of the mine, which does not contribute to achieving economies of scale.
High-grade nickel for EVs is in short supply	Nickel mining projects are coming online in several countries, including Indonesia and the Philippines, but EV batteries require high-grade nickel of supreme purity. This type of nickel is in short supply and is also used in stainless steel, creating competition that can further increase prices. Low-grade to high- grade nickel processing could be a potential game changer, but is in its infancy (Parker 2022).
Conflicts in resource-rich countries add uncertainty	Because of the concentration of certain mining activity, conflicts in those areas can threaten supply. For example, Russia is the largest producer of high-grade, class 1 nickel (used in EV batteries), at about 21 percent of global production. Russia's war in Ukraine has cast uncertainty over its ability to satisfy demand growth (Parker 2022). As mentioned, human rights concerns over cobalt mining in the DRC are threatening investment there and encouraging battery producers to move away from cobalt (Bridle et al. 2021). Furthermore, disputes over royalty payments between companies and governments (Kavanagh 2022) or supply disruptions at export ports due to conflict or extreme weather events (Searcey et al. 2021) could also affect supply.
Recycling potential is limited in the short term	Because energy transition technologies—specifically EVs—are adopted exponentially, recycling can cover only so much demand. By 2030, the IEA expects that lithium-ion battery recycling will only cover 1 percent of lithium and nickel demand and 2 percent of cobalt demand for EV batteries (IEA 2022b). In 2021, recycled copper accounted for 17 percent of total refined copper supply, which is not expected to increase much in the future (S&P Global 2022).

The biggest constraints to addressing the supply-demand gap are mostly related to the sheer size and pace of additional demand that will come to the market. To stay on track for net zero, energy-related demand for copper, lithium, cobalt, nickel, and neodymium is expected to grow between 3- and 14-fold (depending on the mineral) by 2030 compared to 2021 (IEA 2023). Another study finds that copper demand will double by 2035 and that supply shortfalls could happen as early as 2024 (S&P Global 2022). To meet this anticipated copper demand, three new mines would have to be opened every year for the next 29 years, costing over \$500 billion in total (S&P Global 2022). For batteries, expected demand increases would require 30 new lithium mines to cover a little over 300 thousand metric tons (kt) per year, 41 new nickel mines to cover a little over 4,000 kt/year, and 11 new cobalt mines to cover 250 kt/year by 2030. If announced pledges are to be met, this would be 50 new lithium mines (to cover almost 500 kt/year), 60 new nickel mines (to cover almost 5,000 kt/ year), and 17 new cobalt mines (to cover almost 300 kt/year) by 2030. These additional mines would still fall short of supplying the amount of minerals needed to achieve net zero by 2050 (IEA 2022b). This is in the ballpark of Benchmark Mineral Intelligence, which estimates about 336 new mines are needed by 2035 if battery materials are recycled in large enough quantities (CBC News 2022).

### Long-Term Energy Scenarios from Energy System Optimization Models Do Not Incorporate Critical Mineral Supply Constraints

Energy system optimisation models (ESOMs), simulation models, and integrated assessment models (IAMs) are hugely complex data-intensive modeling initiatives developed by a relatively small community globally. And while the last decade of ESM research and innovation has prioritized integrated energy-climate mitigation assessment, as evidenced by the new IEA Global Energy and Climate (GEC) Model framework, there are only a handful of ESOM modelers within the community exploring security, resilience, and supply of critical minerals in decarbonization pathways.

There are two key issues of concern in long-term energy scenario (LTES) tools used by international energy modeling agencies (including the IEA and the International Renewable Energy Agency [IRENA]) and many of the models within the Integrated Assessment Modelling Consortium used by the Intergovernmental Panel on Climate Change:

- They do not track critical mineral production within the resource supply curves. These supply curves are the basis of the upstream supply-side representation in ESOMs, and when applied to fossil fuels represent techno-economically extractable reserves.
- 2 Critical mineral supply chain constraints are not represented within energy system investment optimal decisions.

1

This means that in current energy system models, the insufficient supply chain for critical minerals that represents a real-world hard constraint on new capacity technology deployment rates is left out. Some ESOMs allow for new capacity of technologies to be installed at the scale required for climate stabilization that in the near-term real world could not actually be produced based on the critical minerals required to manufacture them. Therefore, the near-term inelastic hard constraint on EVs, solar PV, and wind turbine deployment rates in the energy transition is not reflected in these models.

Endogenizing critical mineral supply rates into models can readily be implemented similarly to how fossil fuel resources and reserves are represented with a production cost for each type of barrel for each geography, developing a curve from the cheapest to the last marginal barrel. Currently, there is no coordinated dataset in the energy system modeling community for cheapest to most expensive metric ton of various critical minerals by mine or geography.

The feasibility of future investment decisions is not constrained in current generation ESOMs by an inadequate supply of critical minerals to support optimal new installed capacity of lithium-ion batteries, solar PV panels, and to a lesser degree wind turbines. Modeling innovation is required to track and account for critical minerals from mine to end use to appropriately assess risks and vulnerabilities in decarbonization pathways and the security of these pathways on which trillions of dollars of investment are based.

Leading ESOMs, such as the IEA's World Energy Model (WEM) and Energy Technology Perspectives (ETP) model, now coupled in the hybrid framework GEC Model, estimate mineral demand by looking at four main variables (IEA, 2022c):

- Clean energy deployment trends under different scenarios (the IEA's Stated Policies Scenario [STEPS] and Sustainable Development Scenario [SDS] reach net zero by 2070, and SDS keeps global warming to around 2°C by the end of the century, so they are less aggressive than the Net Zero Emissions by 2050 Scenario [NZE])
- Sub-technology shares within each technology area, such as size of battery per vehicle type, type of wind turbine, or type of solar panel
- Mineral intensity of each sub-technology
- Mineral intensity improvements

The pace of mineral intensity improvements varies by scenario. STEPS generally sees smaller improvement over time, whereas SDS sees faster improvement (around 10 percent in the longer term) due to assumed technology learning with deployment. The IEA uses different improvement

May 2023

rates (ex-post) for technologies that would benefit from economies of scale or other factors (e.g., silicon and silver use in solar PV, and rare earth element use in wind turbines), typically based on assumptions from expert consultation within the IEA's technology collaboration programs. The remaining drivers of demand depend on historical consumption of end-use applications, relevant activity drivers (e.g., GDP, industry value added, vehicle activities, steel production), and material intensities. This approach possibly allows decarbonization rates in the near term that are faster than physically possible due to the omission of this supply constraint.

This methodological gap is only now coming to light, and while IEA modelers recently announced plans to pivot research efforts toward resolving this knowledge and modeling gap,<sup>4</sup> improved decarbonization pathways with updated mineral supply constraints are likely still years away from completion.

On the supply side, the IEA uses public data sources along with BNEF and S&P Global Data, which may be best in class but might not be comprehensive enough for accurate representation of global production capacity (based on the factors outlined in this commentary). Of particular concern is the understanding of secondary production of critical minerals in existing energy technology stocks: little is known about recycling rates, so modelers use the average recycling rate and life time of each end-use sector, such as by vehicle type (transport sector) or wind turbine vintage (electricity sector). However, the critical minerals industry is so nascent that many modeling assumptions made based on other sectors are not valid (e.g., lead-acid batteries are relatively easily recyclable but fundamentally different from lithium-ion batteries).

Finally, ESOMs typically assume declining prices of commodities and technologies as a result of energy technology learning (ETL) and economies of scale of production and deployment. However, as discussed, greater deployment of wind and solar technologies within a constrained supply chain scenario can result in commodity and technology prices stagnating and even increasing. Cumulative supply S-curves representing feasible reserve capacity growth bounds, similar to how fossil fuels supplies are represented in many global ESOMs, could be applied to critical mineral supply constraints in ESOMs. Beyond this, and depending on the capabilities of the model framework being used, individual processes within the critical mineral supply chain, such as mining, refining, production, and transport, could be characterized. This would better enable specific construction costs, lead times, and feasible growth rates to be incorporated in deep decarbonization analysis.

# Conclusion

Several simultaneously occurring supply-side and demand-side constraints can restrict the production and refining growth of the critical minerals needed for clean energy technologies to maintain global warming within the 1.5°C and even 2°C limit and can lead to price increases and price volatility for these minerals. Long-term energy scenarios are not forecasts; they are our best possible maps of future pathways for the evolution of the energy system that are required to meet stated goals of stabilizing the climate while meeting energy service demands in a secure and sustainable manner. To better plan ahead and achieve decarbonization goals, it is essential that real-world constraints be included in energy system models.

Constraints to demand reduction include the mineral intensity needed for batteries with greater energy density and the current technical limits to substituting in alternative, abundant minerals. Constraints to supply include long lead times to opening new mines and permitting challenges for extending production at existing ones, the infancy of new extraction technologies, competition for critical minerals with other sectors, conflicts in resource-rich countries, and limited recycling potential.

Because previously estimated feasible rates of deployment of clean energy technologies in techno-economic ESOMs did not incorporate the impacts of looming upstream and midstream bottlenecks, the scale and pace at which investment needs to flow into critical mineral supply to meet net-zero emissions goals is likely considerably underestimated. Energy system modelers and decision makers need to rapidly endogenize critical mineral supply chain investment needs—for producing minerals and refining them into useful technology components—into models and their near-term decision-making processes in order to close the ambition-reality gap.

While investment is deficient to bridge the ambition-reality gap for successful climate mitigation, the technical and timing components of this gap are also being underestimated due to the omission of critical mineral supply constraints in techno-economic ESOMs. This results in false assumptions that climate mitigation policy pledges are technically feasible at a pace needed for NZE in the current engineering and investment paths of our energy system. Tools used for charting a course to net-zero scenarios need to better account for volatility, myopia, and uncertainty in critical mineral supply, as it becomes clear that the pathways to a net-zero energy system will be bumpy rather than smooth, as the best models currently estimate.

### References

Attwood, James. 2022. "A Great Copper Squeeze Is Coming for the Global Economy." Bloomberg. com, September 21, 2022. <u>https://www.bloomberg.com/news/articles/2022-09-21/copper-prices-fall-despite-signs-of-looming-crucial-metal-shortage</u>.

Benchmark Minerals Intelligence. 2022. "Lithium Oversupply? Not Likely—Five Main Reasons Why." Benchmark Source, June 9, 2022. <u>https://source.benchmarkminerals.com/article/lithium-oversupply-not-likely-five-main-reasons-why</u>.

———. 2023a. "Ex-China Lithium Premium Highlights a Market Still Short of Supply." Benchmark Source, March 15, 2023. <u>https://source.benchmarkminerals.com/article/ex-china-lithium-premium-highlights-a-market-still-short-of-supply</u>.

———. 2023b. "Chinese Lithium Prices Almost Halve from November Peak as Demand Weakens." Benchmark Source, March 23, 2023. <u>https://source.benchmarkminerals.com/article/chinese-</u> <u>lithium-prices-almost-halve-from-november-peak-as-demand-weakens</u>.

———. 2023c. "Albemarle's Turbo-Charged Demand Data Showcases Lithium's Growing Supply Problem." Benchmark Source, January 26, 2023. <u>https://source.benchmarkminerals.com/article/</u> <u>opinion-albemarles-turbo-charged-demand-data-showcases-lithiums-growing-supply-problem</u>.

Boer, Lukas, Andrea Pescatori, and Martin Stuermer. 2021. "Energy Transition Metals." International Monetary Fund, October 2021. <u>https://www.imf.org/-/media/Files/Publications/WP/2021/English/wpiea2021243-print-pdf.ashx</u>.

Bridle, Richard, Christophe Bellman, Vicente Loyola, Mostafa Mostafa, and Tom Moerenhout. 2021. "Driving Demand: Assessing the Impacts and Opportunities of the Electric Vehicle Revolution on Cobalt and Lithium Raw Material Production and Trade." International Institute for Sustainable Development, July 2021. <u>https://www.iisd.org/system/files/2021-07/electric-vehicle-cobalt-</u> <u>lithium-production-trade.pdf</u>.

Burton, James. 2022. "U.S. Geological Survey Releases 2022 List of Critical Minerals." US Geological Survey, February 22, 2022. <u>https://www.usgs.gov/news/national-news-release/us-geological-survey-releases-2022-list-critical-minerals</u>.

Cambero, Fabian. 2021. "Chile Launches Lithium Auction to Rev up Stalled Production." Reuters, October 14, 2021. <u>https://www.reuters.com/article/chile-lithium-idUSKBN2H42FK</u>.

CBC News. 2022. "More than 300 New Mines Needed to Meet Electric Vehicle Demand, Says Analyst." CBC News, September 25, 2022. <u>https://www.cbc.ca/news/canada/sudbury/new-mines-</u>

#### electric-vehicles-1.6594008.

Dela Cruz, Enrico. 2022. "Philippines Expecting a Dozen New Mines This Year, Mostly Nickel." Reuters, March 11, 2022. <u>https://www.reuters.com/article/philippines-nickel/update-1-philippines-expecting-a-dozen-new-mines-this-year-mostly-nickel-idUSL2N2VE09L</u>.

GAO. 2022. "Critical Minerals." United States Government Accountability Office, June 2022. <u>https://www.gao.gov/assets/gao-22-104824.pdf</u>.

Graefe, Laurel. 2009. "Peak Oil Debate: A Reprint from the 'Economic Review.'" *Federal Bank of Atlanta Economic Review* 94 (2009). <u>https://www.econstor.eu/bitstream/10419/57664/1/683500546.pdf</u>.

IEA. 2021. "The Role of Critical Minerals in Clean Energy Transitions." International Energy Agency, 2021. <u>https://iea.blob.core.windows.net/assets/ffd2a83b-8c30-4e9d-980a-52b6d9a86fdc/</u> <u>TheRoleofCriticalMineralsinCleanEnergyTransitions.pdf</u>.

———. 2022a. "Global Energy and Climate Model," International Energy Agency, October 2022. <u>https://www.iea.org/reports/global-energy-and-climate-model</u>.

———. 2022b. "Global Supply Chains of EV Batteries." International Energy Agency, 2022. https://iea.blob.core.windows.net/assets/4eb8c252-76b1-4710-8f5e-867e751c8dda/ GlobalSupplyChainsofEVBatteries.pdf.

———. 2022c. "Renewable Energy Market Update 2022." International Energy Agency, 2022. <u>https://iea.blob.core.windows.net/assets/d6a7300d-7919-4136-b73a-3541c33f8bd7/</u><u>RenewableEnergyMarketUpdate2022.pdf</u>.

———. 2023. "Energy Technology Perspectives 2023." International Energy Agency, January 2023. https://www.iea.org/reports/energy-technology-perspectives-2023.

IMF. 2022. "Primary Commodity Prices." IMF, 2022. https://www.imf.org/en/Research/commodity-prices.

IRENA. 2022. "Renewable Power Generation Costs in 2021." International Renewable Energy Agency, July 2022. <u>https://irena.org/publications/2022/Jul/Renewable-Power-Generation-Costs-in-2021</u>.

Kalman-Schueler, Krisztina. "Copper Substitution Survey 2022." 2022. <u>https://copperalliance.org/</u> wp-content/uploads/2022/03/Substitution.pdf.

Kavanagh, Michael. "Giant Congo Cobalt Mine Exports at Risk as Investors Feud." *Bloomberg. Com*, July 8, 2022. <u>https://www.bloomberg.com/news/articles/2022-07-08/giant-cobalt-mine-s-export-from-congo-at-risk-as-investors-feud</u>.

Moors, Camellia, and Kip Keen. 2022. "Looming Copper Shortage Shifts Attention to Alternative

Supply Solutions." S&P Global, September 7, 2022. <u>https://www.spglobal.com/marketintelligence/en/news-insights/latest-news-headlines/looming-copper-shortage-shifts-attention-to-alternative-supply-solutions-71920158</u>.

Parker, Darren. 2022. "Russia-Ukraine Conflict Creates Uncertainty for High-Grade Nickel Supply." *Mining Weekly*, July 11, 2022. <u>https://www.miningweekly.com/article/russia-ukraine-conflict-</u> <u>creates-uncertainty-for-high-grade-nickel-supply-2022-07-11</u>.

Rivero, Nicolas. 2022 "A Glut of Cheap Lithium Could Bring Down EV Prices Next Year." Quartz, June 1, 2022. <u>https://qz.com/2172104/a-glut-of-cheap-lithium-could-bring-down-ev-prices-next-year/</u>.

Searcey, Dionne, Michael Forsythe, Eric Lipton, and Ashley Gilbertson. 2021. "A Power Struggle Over Cobalt Rattles the Clean Energy Revolution." *New York Times*, November 20, 2021. <u>https://www.nytimes.com/2021/11/20/world/china-congo-cobalt.html</u>.

S&P Global. 2022. "The Future of Copper." S&P Global, July 18, 2022. <u>https://ihsmarkit.com/research-analysis/growing-appetite-copper-threatens-energy-transition-climate.html</u>.

USGS. 2022. "2022 Final List of Critical Minerals." Federal Register 87, no. 37 (February 24, 2022): 2.

World Bank. 2022. "Commodity Markets." World Bank, 2022. <u>https://www.worldbank.org/en/</u> <u>research/commodity-markets</u>.

### Notes

- 1. The US government definition of critical minerals is more restrictive than how the term is used in this commentary, in that the government also specifically looks at current import reliance and as such excludes critical minerals such as copper from their list (USGS 2022; Burton 2022).
- 2. For instance, the Net Zero Emissions by 2050 Scenario (NZE) at the International Energy Agency (IEA) assumes that the world achieves net zero emissions by 2050 with individual countries achieving net zero emissions by or before 2050. The Announced Pledges Scenario (APS) assumes that the targets set forward by countries are met by the announced date.
- 3. For example, the IEA's Global Energy and Climate Model (<u>https://www.iea.org/reports/global-energy-and-climate-model/about-the-global-energy-and-climate-model</u>) and the Integrated Assessment Modelling Consortium (IAMC) model documentation wiki (<u>https://www.iamcdocumentation.eu/index.php/IAMC\_wiki</u>).
- 4. See the "IEA Critical Minerals and Clean Energy Summit" background information, at <u>https://</u> www.iea.org/events/iea-critical-minerals-and-clean-energy-summit.

# **About the Authors**

**Dr. Tom Moerenhout** is a research scholar at SIPA's Center on Global Energy Policy and an Adjunct Associate Professor at Columbia University's School of International and Public Affairs. He is also a Senior Advisor at the World Bank, and a Senior Associate at the International Institute for Sustainable Development. He also teaches at NYU Stern School of Business and is a Scholar in Practice at Columbia University's Committee on Global Thought.

Tom's research expertise and practical engagements focus on geopolitics, political economy, and international economic law. Tom's main expertise lies in the role of trade, investment, and industrial policies of relevance to the energy transition, the sustainability dimension of economic globalization, and the economic development of resource rich countries. He has published extensively on sustainable development and energy policy reforms in developing and emerging economies, specifically on energy subsidies, critical minerals, and electric mobility.

For over 12 years, Tom has been responsible for conducting strategic research and market intelligence for governments and development practitioners. In recent years, he has provided incountry support to energy and development policy reforms in India, Nigeria, Lebanon, Egypt, the US, Iraq, Iraqi Kurdistan, Morocco, and Jordan. Tom has worked closely with various organizations such as the World Bank, OECD, OPEC, IRENA, UNEP, ADB, GIZ, Bill and Melinda Gates Foundation, Nestle, and Greenpeace.

Tom holds two master's degrees and a PhD at the Graduate Institute of International and Development Studies in Geneva. Prior to joining Columbia University, he was a visiting fellow at the LSE Department of Government and an Aramco-OIES fellow at the Oxford Institute for Energy Studies. In 2015-2016 he was a Fulbright fellow at Columbia University. In his free time, Tom enjoys reading, good food, football, skiing, and chess.

**Lilly Yejin Lee** is a Graduate Research Assistant at the Center on Global Energy Policy. She recently graduated from Columbia University's School of International and Public Affairs with a master of public administration degree. Her research interests include geopolitics of the energy transition, critical minerals, and energy systems modeling. Prior to joining the Center, she worked on the World Energy Outlook team in the International Energy Agency (IEA) as an energy modeler, focusing on the transportation sector. She has contributed to many of the IEA's flagship reports, including the Net Zero By 2050 report, World Energy Outlook, and The Role of Critical Minerals in Clean Energy Transitions, among others. She has also worked on in-depth energy policy reviews of IEA member countries. Lilly holds a bachelor of arts degree in international studies from Yonsei University, South Korea.

May 2023

**Dr. James Glynn** is a Senior Research Scholar at the Center on Global Energy Policy. He leads the Energy Systems Modelling Program. He has over 15 years of experience within energy systems analysis, energy technology research, development, and deployment, collaborating with governments, technologists, utilities, suppliers, and energy analysts in the United States, Europe, and Asia. His published work spans the whole integrated energy systems modeling innovations across hybrid modeling methods, uncertainty methods, and energy security assessments. James currently serves on the Integrated Assessment Modelling Consortium (IAMC) scientific working group (SWG) in climate-related Financial Analysis.

Dr. Glynn's research interests focus on developing and applying integrated techno-economic energy systems models and their interactions with the climate, economy, and society to find resilient pathways to future sustainable development goals. He is an expert developer and user of the International Energy Agency's Energy Technology Systems Analysis Programmes' (IEA-ETSAP) TIMES framework. He has led and actively contributes to the global ETSAP-TIAM developer's group exploring novel developments in TIMES energy systems modeling. His national and global model applications have provided insights into Irish, European, and International energy policy, legislation, and investment decisions in collaboration with a broad range of stakeholders.

He is an EU-commission invited expert in energy systems modeling and a reviewer of the EU Commission's DG-ENER new energy systems model METIS. He has given expert witness testimony to government committees on carbon capture and storage (CCS), carbon budgets, and net-zero carbon energy systems transition. He has served on the scientific advisory boards for multiple national and European research projects, such as the German DLR BEAM-ME project on highperformance optimization algorithms. He collaborates on numerous international energy-climate networks, including the Integrated Assessment Modelling Consortium (IAMC) and JPI-Climate. He is an affiliate invited member of the IEA-ETSAP executive committee. He has successfully led multiple national and international research & consulting project consortia.

Dr. Glynn's recent publications include;

- 1. the highest resolution assessment of global rooftop solar energy potential,
- 2. improving the technical realism of the power sector in integrated assessment models,
- 3. the impact of future climate on the technical operation of the energy system,
- 4. the role of direct air carbon capture and storage in global mitigation scenarios,
- 5. the impact of local air pollution on equitable global decarbonization,

6. as well as the development of the first zero-carbon energy system pathways for Ireland consistent with the Paris Agreement.

He holds two masters degrees (NUIG, Strathclyde) and a PhD (UCC) in areas related to energy systems analysis across engineering, science, and economics. He has affiliations with the Science Foundation Ireland MaREI Centre in University College Cork (UCC) and the engineering faculty in Imperial College London.

#### About the Center on Global Energy Policy

The Center on Global Energy Policy at Columbia University SIPA advances smart, actionable and evidence-based energy and climate solutions through research, education and dialogue. Based at one of the world's top research universities, what sets CGEP apart is our ability to communicate academic research, scholarship and insights in formats and on timescales that are useful to decision makers. We bridge the gap between academic research and policy — complementing and strengthening the world-class research already underway at Columbia University, while providing support, expertise, and policy recommendations to foster stronger, evidence-based policy.

Visit us at www.energypolicy.columbia.edu

X in 🕨 @ColumbiaUEnergy

#### About the School of International and Public Affairs

SIPA's mission is to empower people to serve the global public interest. Our goal is to foster economic growth, sustainable development, social progress, and democratic governance by educating public policy professionals, producing policy-related research, and conveying the results to the world. Based in New York City, with a student body that is 50 percent international and educational partners in cities around the world, SIPA is the most global of public policy schools.

For more information, please visit www.sipa.columbia.edu

For a full list of financial supporters of the Center on Global Energy Policy at Columbia University SIPA, please visit our website at <u>www.energypolicy.columbia.edu/partners</u>. See below a list of members that are currently in CGEP's Visionary Annual Circle. This list is updated periodically.

#### **Corporate Partnerships**

Occidental Petroleum Corporation Tellurian Inc

#### Foundations and Individual Donors

Anonymous Jay Bernstein Breakthrough Energy LLC Children's Investment Fund Foundation (CIFF) Ray Rothrock Kimberly and Scott Sheffield